



The Role of the Auditor General in Enhancing PFM-The Case for Counties

Theme: Sound Public Finance Management for Continental Economic Growth

FCPA Edward R. O. Ouko, CBS Auditor-General - Kenya

Enhancing Accountability in the Public Sector



Auditor General's Mandate – Constitution of Kenya



- Established under Article 229 of the Constitution of Kenya 2010
- Primary oversight role ensuring accountability
 within the three arms of government (the
 Legislature, the Judiciary and the Executive) as well
 as county government, constitutional commissions,
 and independent offices
- AG to audit and report to Parliament, Senate or relevant County assemblies



Expanded Mandate



- Article 229(6)of the Constitution further tasks the Auditor-General to ensure that public resources are used effectively and lawfully.
- This introduces a new concept of auditing, requiring us not only to look at the fiscal and managerial accountability aspects, but also to confirm whether or not the programmes implemented lead to *results* and *outcomes* that positively transform the lives of our people.



Public Resource Accountability-Budget as a Control Tool

- CoK 2010 Article 224 requires each County government to prepare and adopt an annual budget and an Appropriation Bill.
- Public Finance Management Act 2012 requires counties to prepare budget estimates and submit to the County Assembly for approval
- CoK 2010 Article 196 and PFM Act, 2012 article 125 (2) requires
 robust public participation in the county budgeting process
- Governors should implement the approved budget and account for it with effective monitoring and evaluation.
- Recurrent and development budgets should therefore be in line with the public wish.



Role of Auditor General in enhancing PFM

- The AG confirms that the budget was properly approved
- Undertakes analytic review of the budget
- In order to meet the mandate and to provide assurance on the management of public resources, the OAG carries out audits based on four key pillars:
- Certification of Accounts- to assure on fiscal accountability
- 2. Continuous audit presence to give assurance on managerial accountability
- 3. Performance Audit accountability for **service delivery**
- Social audits (New phenomenon) to give assurance on social accountability



Social Accountability



- Social accountability seeks to bring all stakeholders on board in the audit process; policy makers, public service providers, citizens, private sector, including ICPAK
- Involvement of citizens, and other non state actors such as media, civil society organisations (CSOs)
- Monitoring of the project activities and performance



PRINCIPLE OF 'auditing every shilling to the ground'



- Every citizen must feel the impact of the shilling he/she entrusts in the government.
- My office therefore endeavors to audit every shilling up to where it hits the ground and by leveraging in ICT and partnering with ICPAK
- My office is working on producing short and sharp reports for easy reads and we hope this will have a big impact.



Audit Reporting



- Final audit reports are issued to the County Government
- The reports are discussed by the:
 - Senate's Public Accounts and Investments Committee;
 - County Assembly Public Accounts and Investment Committee
- There is need for better public participation and public involvement in validating the audit reports.